

**Consolidated Financial Statements** 

December 31, 2019



## **Consolidated Financial Statements**

December 31, 2019

## **Table of Contents**

|  | Page  |
|--|-------|
| Management Report  | 1     |
| Independent Auditors' Report                                 | 2-4   |
| Consolidated Statement of Financial Position                 | 5     |
| Consolidated Statement of Operations and Accumulated Surplus | 6     |
| Consolidated Statement of Cash Flows                         | 7     |
| Consolidated Statement of Change in Net Financial Assets     | 8     |
| Notes to Consolidated Financial Statements                   | 9-30  |
| Schedule of Segmented Reporting                              | 31-32 |
| Schedules of Tangible Capital Assets                         | 33-34 |

## CORPORATION OF THE CITY OF NIAGARA FALLS, ONTARIO MANAGEMENT REPORT December 31, 2019

The accompanying consolidated financial statements of the Corporation of the City of Niagara Falls, Ontario (the "Municipality") are the responsibility of the Municipality's management and have been prepared in accordance with Canadian public sector accounting standards established by the Public Sector Accounting Board of the Chartered Professional Accountants of Canada, as described in Note 1 to the consolidated financial statements.

The preparation of consolidated financial statements necessarily involves the use of estimates based on management's judgement, particularly when transactions affecting the current accounting period cannot be finalized with certainty until future periods.

Municipality management maintains a system of internal controls designed to provide reasonable assurance that assets are safeguarded, transactions are properly authorized and recorded in compliance with legislative and regulatory requirements and reliable financial information is available on a timely basis for preparation of the consolidated financial statements. These systems are monitored and evaluated by management.

Council meets with management and the external auditors to review the consolidated financial statements and discuss any significant financial reporting or internal control matters prior to their approval of the consolidated financial statements.

The consolidated financial statements have been audited by Crawford Smith & Swallow Chartered Professional Accountants LLP, independent external auditors appointed by the Municipality. The accompanying Independent Auditors' Report outlines their responsibilities, the scope of their examination and their opinion on the Municipality's consolidated financial statements.

Dikte Jīm Diodati

Jim Diodati Mayor February 8, 2022

Jacon Burgess Chief Administrative Officer February 8, 2022

1



**Chartered Professional Accountants LLP** 

4741 Queen Street Niagara Falls, Ontario L2E 2M2 T 905 356 4200 F 905 356 3410

## **INDEPENDENT AUDITORS' REPORT**

To the Members of Council, Inhabitants and Ratepayers of the Corporation of the City of Niagara Falls, Ontario

#### Opinion

We have audited the accompanying consolidated financial statements of the Corporation of the City of Niagara Falls, Ontario, which comprise the consolidated statement of financial position as at December 31, 2019, and the consolidated statements of operations and accumulated surplus, change in net financial assets and cash flows for the year then ended, and notes to the consolidated financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying consolidated financial statements present fairly, in all material respects, the consolidated financial position of the Corporation of the City of Niagara Falls, Ontario as at December 31, 2019, and the results of its operations, cash flows and change in net financial assets for the year then ended in accordance with Canadian public sector accounting standards.

#### Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditors' Responsibilities for the Audit of the Consolidated Financial Statements* section of our report. We are independent of the Municipality in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

## Responsibilities of Management and Those Charged with Governance for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is responsible for assessing the Municipality's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Municipality or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Municipality's financial reporting process.

#### Auditors' Responsibilities for the Audit of the Consolidated Financial Statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- a) Identify and assess the risks of material misstatement of the consolidated financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- b) Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Municipality's internal control.
- c) Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- d) Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Municipality's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditors' report to the related disclosures in the consolidated financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditors' report. However, future events or conditions may cause the Municipality to cease to continue as a going concern.
- e) Evaluate the overall presentation, structure and content of the consolidated financial statements, including the disclosures, and whether the consolidated financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

We also provide those charged with governance with a statement that we have complied with relevant ethical requirements regarding independence, and to communicate with them all relationships and other matters that may reasonably be thought to bear on our independence, and where applicable, related safeguards.

Greef, Ante a Ducer

CRAWFORD SMITH & SWALLOW CHARTERED PROFESSIONAL ACCOUNTANTS LLP LICENSED PUBLIC ACCOUNTANTS

Niagara Falls, Ontario February 8, 2022

#### CONSOLIDATED STATEMENT OF FINANCIAL POSITION

December 31, 2019 (In thousands of dollars)

|   | 2019<br>\$ | 2018<br>\$ |
|---|------------|------------|
| Financial Assets - note 8                             | Φ          | Φ          |
| Cash - note 3   | 143,134    | 106,412    |
| Investments - note 4                                  | 36,826     | 28,388     |
| Taxes receivable - note 5                             | 12,748     | 12,713     |
| Accounts receivable                                   | 22,497     | 16,928     |
| User fees receivable                                  | 6,110      | 5,473      |
| Long-term receivables - note 6                        | 1,042      | 1,492      |
| Note receivable - note 7                              | 1,012      | 22,000     |
| Long-term investment - note 7                         | 93,214     | 92,251     |
| 0   | 315,571    | 285,657    |
| Contingent Liabilities - note 9                       |            |            |
| Liabilities   |            |            |
| Accounts payable and accrued liabilities - note 8     | 27,221     | 24,692     |
| Deferred revenue - obligatory reserve funds - note 10 | 47,256     | 43,524     |
| Deferred revenue - note 11                            | 12,936     | 12,724     |
| Other liabilities                                     | 6,479      | 4,574      |
| Post-employment benefits - note 12                    | 29,749     | 32,261     |
| Net long-term liabilities - note 13                   | 48,522     | 48,177     |
|   | 172,163    | 165,952    |
| Net Financial Assets                                  | 143,408    | 119,705    |
| Non-Financial Assets                                  |            |            |
| Tangible capital assets - schedule 2                  | 771,350    | 754,451    |
| Inventories and prepaid expenses                      | 3,076      | 2,889      |
| <b>i</b>  | 774,426    | 757,340    |
| Accumulated Surplus - note 14                         | 917,834    | 877,045    |

Signed on behalf of the Municipality;

Mayor 7 Chief Administrative Officer lan

See accompanying notes

crawford smith & swallow

## CONSOLIDATED STATEMENT OF OPERATIONS AND ACCUMULATED SURPLUS

|   | Budget  | Actual  | Actual  |
|---|---------|---------|---------|
|   | 2019    | 2019    | 2018    |
|   | \$      | \$      | \$      |
|   | note 20 |         |         |
| Revenue                                     |         |         |         |
| Taxation - note 5                           | 76,749  | 78,302  | 77,506  |
| User fees                                   | 56,391  | 57,450  | 55,368  |
| Government of Canada grants                 | 10      | 1,340   | 2,567   |
| Province of Ontario grants                  | 4,501   | 8,713   | 6,660   |
| Other municipal grants                      | 3,402   | 6,274   | 4,299   |
| Interest, penalties and fines               | 2,572   | 2,789   | 2,639   |
| Investment income                           | 3,190   | 3,511   | 2,977   |
| Casino and gaming revenues                  | 23,500  | 22,837  | 24,813  |
| Niagara Falls Hydro Holding Corporation     |         |         |         |
| net income - note 7                         |         | 1,634   | 2,275   |
| Contributions from Obligatory Reserve       |         |         |         |
| Funds                                       |         | 7,954   | 3,274   |
| Other                                       | 9,873   | 16,308  | 10,477  |
| Contributed tangible capital assets         |         | 13,319  | 17,985  |
| Loss on disposal of tangible capital assets |         | (532)   | (2,391) |
|   | 180,188 | 219,899 | 208,449 |
| Expenses                                    |         |         |         |
| General government                          | 15,042  | 21,673  | 13,927  |
| Protection to persons and property          | 29,192  | 29,753  | 29,800  |
| Transportation services                     | 37,072  | 51,739  | 57,860  |
| Environmental services                      | 37,046  | 39,565  | 36,485  |
| Health services                             | 1,966   | 2,153   | 1,957   |
| Social and family services                  | 982     | 1,071   | 1,022   |
| Recreation and cultural services            | 21,497  | 27,463  | 25,650  |
| Planning and development                    | 5,102   | 5,693   | 7,002   |
|   | 147,899 | 179,110 | 173,703 |
| Annual Surplus                              | 32,289  | 40,789  | 34,746  |
| Accumulated Surplus, Beginning of Year      | 877,045 | 877,045 | 842,299 |
| Accumulated Surplus, End of Year            | 909,334 | 917,834 | 877,045 |

## CONSOLIDATED STATEMENT OF CASH FLOWS

|  | 2019     | 2018     |
|--|----------|----------|
|  | \$       | \$       |
| Operations   |          |          |
| Annual surplus   | 40,789   | 34,746   |
| Change in non-cash assets and liabilities -                    |          |          |
| note 17  | (8,550)  | 5,056    |
| Non-cash charges to operations                                 | 27.220   |          |
| Amortization of tangible capital assets                        | 27,330   | 26,228   |
| Loss on disposal of tangible capital assets                    | 532      | 2,391    |
| Contributed tangible capital assets                            | (13,319) | (17,985) |
| Niagara Falls Hydro Holding Corporation<br>net income - note 7 | (1, 624) | (2, 275) |
|  | (1,634)  | (2,275)  |
| Net increase in cash from operations                           | 45,148   | 48,161   |
| Capital  |          |          |
| Proceeds on disposal of tangible capital assets                |          | 19       |
| Acquisition of tangible capital assets                         | (31,442) | (38,685) |
| Net decrease in cash from capital                              | (31,442) | (38,666) |
| Investing  |          |          |
| Note receivable - note 7                                       | 22,000   |          |
| Dividends received from Niagara Falls Hydro                    |          |          |
| Holding Corporation - note 14(c)                               | 671      |          |
| Net increase in cash from investing                            | 22,671   |          |
| Financing  |          |          |
| Long-term debt issued  | 4,100    |          |
| Long-term debt repaid  | (3,755)  | (3,636)  |
| Net increase (decrease) in cash from financing                 | 345      | (3,636)  |
| Increase in Cash Position                                      | 36,722   | 5,859    |
| Cash Position, Beginning of Year                               | 106,412  | 100,553  |
| Cash Position, End of Year                                     | 143,134  | 106,412  |

# CONSOLIDATED STATEMENT OF CHANGE IN NET FINANCIAL ASSETS

|   | Budget<br>2019<br>\$<br>note 20 | Actual<br>2019<br>\$ | Actual<br>2018<br>\$ |
|---|---------------------------------|----------------------|----------------------|
| Annual Surplus  | 32,289                          | 40,789               | 34,746               |
| Acquisition of Tangible Capital Assets                  | (45,801)                        | (31,442)             | (38,685)             |
| Amortization of Tangible Capital Assets                 | 27,330                          | 27,330               | 26,228               |
| Proceeds on Disposal of Tangible Capital<br>Assets      |                                 |                      | 19                   |
| Loss on Disposal of Tangible Capital Assets             | 532                             | 532                  | 2,391                |
| Contributed Tangible Capital Assets                     | (13,319)                        | (13,319)             | (17,985)             |
| Change in Inventories and Prepaid<br>Expenses - note 17 |                                 | (187)                | (35)                 |
| Increase in Net Financial Assets                        | 1,031                           | 23,703               | 6,679                |
| Net Financial Assets, Beginning of Year                 | 119,705                         | 119,705              | 113,026              |
| Net Financial Assets, End of Year                       | 120,736                         | 143,408              | 119,705              |

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

for the year ended December 31, 2019

#### 1. Significant Accounting Policies

The consolidated financial statements of the Corporation of the City of Niagara Falls, Ontario (the "Municipality") are the representations of management prepared in accordance with Canadian public sector accounting standards established by the Public Sector Accounting Board ("PSAB") of the Chartered Professional Accountants of Canada ("CPA Canada") with the exception of providing budget figures. See note 20.

- (a) Basis of consolidation
  - (i) These consolidated financial statements reflect the assets, liabilities, revenue and expenses of the operating fund, reserves, reserve funds and changes in investment in tangible capital assets. They include the activities of all committees of Council and the following boards, municipal enterprises and utilities which are under the control of Council:

Niagara Falls Public Library Board Clifton Hill Business Improvement Area Downtown Board of Management Fallsview Business Improvement Area Lundy's Lane Business Improvement Area Main & Ferry Business Improvement Area Victoria & Centre Business Improvement Area Niagara Convention & Civic Centre Inc. Niagara Falls Hydro Holding Corporation

The Municipality's wholly owned subsidiary Niagara Falls Hydro Holding Corporation ("NFHHC") is accounted for on a modified equity basis, consistent with the accounting treatment for government business enterprises. Under the modified equity basis, the business enterprise's accounting principles are not adjusted to conform with those of the Municipality, and inter-organizational transactions and balances are not eliminated. The Municipality recognizes its equity interest in the net comprehensive income or loss of NFHHC in its Consolidated Statement of Operations and Accumulated Surplus with a corresponding increase or decrease in its investment asset account. Any dividends that the Municipality may receive from NFHHC will be reflected as reductions in the investment asset account.

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

for the year ended December 31, 2019

#### 1. Significant Accounting Policies - continued

- (a) Basis of consolidation continued
  - (ii) Partial-consolidated entity

The following joint local board is proportionately consolidated. See note 18.

Niagara District Airport Commission (Joint Board)

(iii) Accounting for Regional Municipality of Niagara and School Board transactions

The taxation, other revenue, expenses, assets and liabilities with respect to the operations of the school boards and the Regional Municipality of Niagara (the "Region") are not reflected in the municipal fund balances of these consolidated financial statements. See note 2.

(iv) Trust funds

Trust funds and their related operations administered by the Municipality are not consolidated, but are reported separately on the Trust Funds Statement of Financial Position and Statement of Financial Activities and Changes in Fund Balances.

- (b) Basis of accounting
  - (i) Revenue and expenses are reported on the accrual basis of accounting.
  - (ii) The accrual basis of accounting recognizes revenues as they become available and measurable; expenses are recognized as they are incurred and measurable as a result of receipt of goods or services and the creation of a legal obligation to pay.
  - (iii) Investments

Investments consist of Government of Canada treasury bills and crown corporation bonds; provincial government bonds; and Canadian corporate bonds. Investments are recorded at cost plus accrued interest.

(iv) Long- term receivables

Long-term receivables are initially reported on the Consolidated Statement of Financial Position at cost. Recoverability is assessed annually and a valuation allowance is recorded when recoverability is impaired. The long-term receivables are written off when they are no longer recoverable. Recoveries of long-term receivables previously written off are recognized as revenue in the year received. Interest revenue is recognized as it is earned.

(v) Non-financial assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year, and are not intended for sale in the ordinary course of operations. The change in non-financial assets during the year, together with the annual surplus, provides the change in net financial assets for the year.

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

for the year ended December 31, 2019

#### 1. Significant Accounting Policies - continued

- (b) Basis of accounting continued
  - (vi) Tangible capital assets

Tangible capital assets are recorded at cost. Cost includes all directly attributable expenditures in the acquisition, construction, development and/or betterment of the asset required to install the asset at the location.

Amortization is recorded to reflect the cost, net of anticipated residual value, associated with the use of the asset in providing government services on a straightline basis over the estimated useful life of the asset. Assets under construction are not amortized until the asset is available for productive use, at which time they are capitalized. Gains and/or losses on the disposal of an asset are recorded on the Consolidated Statement of Operations and Accumulated Surplus as "gain/loss on disposal of tangible capital assets".

| Asset Class             |   | Period       |
|-------------------------|---|--------------|
| General Assets          |   |              |
| Land                    | - | NIL          |
| Land improvements       | - | 10-60 years  |
| Buildings               | - | 15-100 years |
| Furniture and equipment | - | 10-25 years  |
| Vehicles                | - | 6-25 years   |
| Leasehold improvements  | - | 10-75 years  |
| Infrastructure          |   |              |
| Environmental           | - | 30-100 years |
| Roads                   | - | 10-75 years  |
| Water                   | - | 15-100 years |

Tangible capital assets received as contributions are recorded at their fair market value at the date of receipt and are also recorded as revenue. Similarly, transfers of assets to third parties are recorded as an expense equal to the net book value of the asset as of the date of transfer.

The historical cost of works of art or historical treasures has not been assigned to these assets nor disclosed in the consolidated financial statements.

(vii) Inventories

Inventories are valued at average cost.

(viii) Deferred revenue - obligatory reserve funds

Deferred revenue - obligatory reserve funds represents development charge contributions, public purpose, parkland dedication and gas taxes, levied or received under the authority of federal and provincial legislation and Municipality by-laws. These amounts have been collected but the related services have yet to be performed. These amounts will be recognized as revenue in the fiscal year the services are performed.

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

for the year ended December 31, 2019

#### 1. Significant Accounting Policies - continued

- (b) Basis of accounting continued
  - (ix) Deferred revenue

Funds received for specific purposes are accounted for as deferred revenue until the Municipality discharges the obligation which led to the receipt of the funds.

(x) Government transfers

Government transfers are recognized in the period in which the events giving rise to the transfers occur, providing the transfers are authorized, any eligibility criteria are met, and reasonable estimates of the amounts can be made, except when and to the extent that stipulations associated with the transfer give rise to a liability. Transfers are recognized as deferred revenue when transfer stipulations give rise to a liability. The transfer revenue is recognized in the Consolidated Statement of Operations and Accumulated Surplus as the stipulations giving rise to the liabilities are settled.

(xi) Employee future benefits

The Municipality provides defined retirement and other future benefits to specified employee groups. These benefits include pension, health care benefits, dental benefits, future paid sick leave benefits, retirement gratuity, workers' compensation and long-term disability benefits. The Municipality has adopted the following policies with respect to accounting for these employee benefits:

(1) The costs of self-insured retirement and other employee future benefit plans are actuarially determined using management's best estimate of salary escalation, accumulated sick days during employment and at retirement, insurance and health care cost trends, disability recovery rates, long-term inflation rates and discount rates. The cost of retirement gratuities are actuarially determined using the employee's salary, banked sick days and years of service and management's best estimate of discount rates. Any actuarial gains and losses arising from changes to the discount rate are amortized over the expected average remaining service life of the employee group.

For self-insured retirement and other employee future benefits that vest or accumulate over the periods of service provided by the employees, such as health care benefits for retirees or retirement gratuities, the cost is actuarially determined using projected benefits method prorated on service. Under this method, the benefit costs are recognized over the expected average service life of the employee group.

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

for the year ended December 31, 2019

#### 1. Significant Accounting Policies - continued

- (b) Basis of accounting continued
  - (xi) Employee future benefits continued

For those self-insured benefit obligations that arise from specific events that occur from time to time, such as obligations for workers' compensation, long-term disability and life insurance and health care benefits for those on disability leave, the cost is recognized immediately in the period the events occur. Any actuarial gains and losses that are related to these benefits are recognized immediately in the period they arise.

- (2) The costs of multi-employer defined pension plan benefits, such as the Ontario Municipal Employees Retirement System pensions, are the employer's contributions due to the plan in the period.
- (3) The costs of insured benefits are the employer's portion of insurance premiums owed for coverage of employees during the period.
- (xii) Tax revenue

Taxes receivable and tax revenue are recognized when they meet the definition of an asset, the tax is authorized and the taxable event has occurred.

(xiii) Investment income

Investment income is reported as revenue in the period earned. When required by the funding government or provincial legislation, investment income earned on deferred revenue is added to the investment and forms part of the deferred revenue balance.

(xiv) Other income

Other income is recognized as revenue when service is performed.

(xv) Use of estimates

The preparation of the financial statements in conformity with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the dates of the financial statements and the reported amounts of revenue and expenses during the reporting periods. Significant estimates include assumptions used in estimation of provisions for accrued liabilities and in performing actuarial valuations of post-employment benefits liability. Actual results could differ from those estimates.

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

for the year ended December 31, 2019

#### 2. Operations of School Boards and the Regional Municipality of Niagara

Further to note 1(a)(iii), the taxation, other revenues, expenses and overlevies of the school boards and the Region are comprised of the following:

|  |        | s of dollars)<br>Boards | (in thousands<br>Reg | /      |
|--|--------|-------------------------|----------------------|--------|
|  | 2019   | 2018                    | 2019                 | 2018   |
|  | \$     | \$                      | \$                   | \$     |
| Taxation and user                              |        |                         |                      |        |
| charges  | 40,657 | 40,483                  | 84,455               | 80,304 |
| Payments-in-lieu of taxes                      | 1,896  |                         | 3,745                | 3,714  |
| Amounts received or                            |        |                         |                      |        |
| receivable                                     | 42,553 | 40,483                  | 88,200               | 84,018 |
| Requisitions                                   | 42,553 | 40,483                  | 88,200               | 84,018 |
| Overlevies (Underlevies)<br>at the end of year |        |                         |                      |        |

#### 3. Cash

This represents cash and short term investments from both the operating fund and the reserve funds (including those funds set aside in deferred revenue):

|                | (in thousand | (in thousands of dollars) |  |
|----------------|--------------|---------------------------|--|
|                | 2019         | 2018                      |  |
|                | \$           | \$                        |  |
| Operating Fund | 92,505       | 59,661                    |  |
| Reserve Funds  | 50,629       | 46,751                    |  |
|                | 143,134      | 106,412                   |  |

#### 4. Investments

Investments have a book value of \$ 36,826,402 (\$ 28,387,692 - 2018) and a market value of \$ 36,823,394 (\$ 28,387,692 - 2018).

#### 5. Taxes Receivable and Revenue

Property tax billings are prepared by the Municipality based on an assessment roll issued by the Municipal Property Assessment Corporation ("MPAC") and in accordance with the provisions of the Municipal Act, 2001. Tax rates are established annually by Council, incorporating amounts to be raised for local services and amounts the Municipality is required to collect on behalf of the Province of Ontario in respect of education taxes.

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

for the year ended December 31, 2019

#### 5. Taxes Receivable and Revenue - continued

A normal part of the assessment process is the issue of supplementary assessment rolls which provide updated information with respect to changes in property assessment. Once a supplementary assessment roll is received, the Municipality determines the taxes applicable and renders supplementary tax billings.

Assessments and the related property taxes are subject to appeal. Tax adjustments as a result of appeal are recorded when the result of the appeal process is known or based on management's best estimate.

The property taxes receivable, tax revenue and accounts payable and accrued liabilities of the Municipality are subject to measurement uncertainty as a significant number of appeals submitted by ratepayers have yet to be heard. The taxes receivable balance, including penalties and interest, are net of an allowance for doubtful accounts of \$ 920,000 (\$ 920,000 - 2018)

Taxation revenue reported on the Consolidated Statement of Operations and Accumulated Surplus is made up of the following:

|  | (in thousand | ds of dollars) |
|--|--------------|----------------|
|  | 2019         | 2018           |
|  | \$           | \$             |
| Residential and farm taxation                    | 109,644      | 104,997        |
| Commercial, industrial and business taxation and |              |                |
| supplemental taxes                               | 86,970       | 86,392         |
| Taxation from other governments                  | 12,441       | 10,618         |
|  | 209,055      | 202,007        |
| Payments to Region and School Boards             | 130,753      | 124,501        |
| Net Property Taxes and Payments-in-Lieu          |              |                |
| Available for Municipal Purposes                 | 78,302       | 77,506         |

#### 6. Long-Term Receivables

Included in long-term receivables are amounts totaling \$ 857,993, which are unsecured with varying terms of repayment and bearing interest at nil. In addition, amounts totaling \$ 37,923 and \$ 146,395 are unsecured, repayable by January 1, 2026 and December 31, 2022 and bearing interest at 6% and 3% respectively.

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

for the year ended December 31, 2019

| ······································                | (in thousand | ds of dollars) |
|---|--------------|----------------|
|   | 2019         | 2018           |
|   | \$           | \$             |
| Statement of Financial Position                       | Ŧ            | +              |
| Current assets  | 58,635       | 44,217         |
| Capital assets  | 203,361      | 194,744        |
| Other assets  | 37,429       | 29,599         |
| Regulatory assets                                     | 8,489        | 9,590          |
| Total Assets  | 307,914      | 278,150        |
| Current liabilities                                   | 37,596       | 41,748         |
| Other liabilities                                     | 61,136       | 47,118         |
| Note payable - see below                              | ,            | 22,000         |
| Long-term debt  | 82,835       | 40,338         |
| Non-controlling interest - see below                  | 28,162       | 28,053         |
| Regulatory liabilities                                | 4,971        | 6,642          |
| Total Liabilities and Other                           | 214,700      | 185,899        |
| Net Assets  | 93,214       | 92,251         |
| Statement of Comprehensive Income                     |              |                |
| Revenue   | 187,287      | 175,294        |
| Operating expenses                                    | 185,170      | 176,308        |
| Net income (loss) before regulatory accounting change | 2,117        | (1,014)        |
| Regulatory debit accounting change under CGAAP        | 234          | 4,489          |
| Net income before non-controlling interest            | 2,351        | 3,475          |
| Non-controlling interest - see below                  | 717          | 1,245          |
| Net income  | 1,634        | 2,230          |
| Adjustment on acquisition - see below                 |              | 45             |
| Total Comprehensive Income                            | 1,634        | 2,275          |

## 7. Investment in Niagara Falls Hydro Holding Corporation

The investment in NFHHC is represented by 2,000 common shares of the company.

On January 1, 2008, Niagara Falls Hydro Inc. acquired Peninsula West Utilities Limited by way of amalgamation pursuant to a Merger Agreement dated December 19, 2007 and continued on as Niagara Peninsula Energy Inc. ("NPEI"). Niagara Falls Hydro Holding Corporation received 74.5% of the issued and outstanding common shares of NPEI.

On October 14, 2016, NFHHC acquired an additional 1,500 shares of Niagara Regional Broadband Network resulting in an increase in ownership from 56.25% to 75% for \$ 6,750,000.

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

for the year ended December 31, 2019

#### 7. Investment in Niagara Falls Hydro Holding Corporation - continued

On July 12, 2018, NFHHC acquired 750 shares, representing 75% of the total share capital of Spark Enterprises Inc. for \$ 7.50. This acquisition has been written off due to the uncertainty of the performance of Spark Enterprises Inc. On July 12, 2018, NFHHC became a member of the not-for-profit organization Spark Innovation Educational Center Inc.

The \$ 22,000,000 note payable was unsecured bearing interest at 4.77% and due April, 2020. On July 23, 2019, the Municipality served notice to NPEI that the note payable was due on or before August 1, 2019. The Municipality received payment in full on August 6, 2019.

#### 8. Credit Facilities

The Municipality has an authorized operating loan due on demand of \$ 21,000,000 ("Facility #1") bearing interest at prime less 0.5% to assist with general operating requirements and to finance current expenditures, a credit facility of \$ 2,000,000 ("Facility #2") related to commercial cards &/or Scotia VISA business cards whose availment and interest rate are per cardholder agreement, and an authorized revolving term loan due on demand of \$ 1,000,000 ("Facility #3") bearing interest at prime less 0.25% to assist in financing the Community Improvement Program. As at December 31, 2019, nil has been drawn on Facilities #1 and #3 and \$ 218,293 (\$ 210,728 - 2018) has been drawn on Facility #2. All credit facilities are secured by a borrowing by-law/resolution(s) containing a pledge of revenue and a general security agreement.

#### 9. Contingent Liabilities

Legal

As at December 31, 2019, the Municipality has known claims outstanding of approximately \$ 6,500,000. It is management's assertion that adequate defences and insurance coverages are in effect for the settlement of these claims, if necessary. Subsequent to year-end, certain other claims that were outstanding as at December 31, 2019 were settled for a total of \$ 514,000. No provision for claims unsettled and settled have been included in these consolidated financial statements. The Municipality's maximum insurance coverage per claim is \$ 20,000,000.

#### Niagara Convention & Civic Centre Inc. ("Scotiabank Convention Centre")

The Municipality must notify the Government of Canada and the Province of Ontario in writing, if at any time during a period of twenty five years from the date of completion of the Scotiabank Convention Centre, that being April 2011, the Municipality proposes to sell, lease, encumber or otherwise dispose directly or indirectly, of any part of the Scotiabank Convention Centre. The Municipality is contingently liable for a proportionate amount of funds in the amount of \$ 70,000,000 contributed equally by the Government of Canada and the Province of Ontario. The contingent liability is reduced 4% per annum up to twenty five years after the date of completion.

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

for the year ended December 31, 2019

#### 9. Contingent Liabilities - continued

Visitor Transportation System ("WEGO")

The Municipality must notify the Government of Canada and the Province of Ontario in writing, if at any time during a period of twenty five years from the date of completion for fixed assets and ten years for non-fixed assets of the WEGO system, the Municipality proposes to sell, lease, encumber or use assets in a manner other than described in the agreement or otherwise dispose directly or indirectly, of any part of the fixed or non-fixed assets purchased, constructed, rehabilitated or improved. The Municipality is contingently liable for a proportionate amount of \$ 50,000,000 contributed equally in total by the Government of Canada and the Province of Ontario. For fixed assets, the contingent liability is reduced 4% per annum up to twenty five years after the date of completion, that being April, 2015. For non-fixed assets, the contingent liability is reduced by 10% per annum up to ten years after the date of completion, that being August, 2012.

Niagara Falls Hydro Holding Corporation

The Municipality has guaranteed a non-revolving line of credit of Niagara Falls Hydro Holding Company ("NFHHC") which bears interest at the bank's prime lending rate, payable interest only, monthly and is due January 31, 2022. As at December 31, 2019, the line of credit outstanding is \$ 10,750,000 (\$ 10,750,000 - 2018) and is secured by a general security agreement over all the assets of NFHHC. NFHHC has arranged for a standby letter of credit of \$12,000,000 (2018 - \$12,000,000) of which \$11,910,187 (2018 - \$11,910,187) has been drawn down. The Independent Electricity System Operator is the beneficiary for \$11,910,187 (2018 - \$11,910,187). This is to provide a prudential letter of credit supporting the purchase of electrical power.

#### 10. Deferred Revenue - Obligatory Reserve Funds

A requirement of PSAB is that obligatory reserve funds be reported as deferred revenue. These reserve funds are considered obligatory as Provincial legislation restricts how these funds may be used and, under certain circumstances, when these funds will be refunded.

In the case of development charges, revenue recognition occurs after the funds have been collected and when the Municipality has approved the expenditures and used the funds for the capital project for which development charges were raised. These funds have been set aside, as required by the Development Charges Act, to support the cost of growth related to capital projects associated with new development.

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

for the year ended December 31, 2019

#### 10. Deferred Revenue - Obligatory Reserve Funds - continued

The deferred revenues are made up of the following:

|                           |        | (in thousands | of dollars) |        |
|---------------------------|--------|---------------|-------------|--------|
|                           |        | Externally    |             |        |
|                           |        | restricted    | Revenue     |        |
|                           | 2018   | inflows       | earned      | 2019   |
|                           | \$     | \$            | \$          | \$     |
| 2% Parkland dedication    | 1,487  | 59            |             | 1,546  |
| Public purpose            | 1,449  | 672           |             | 2,121  |
| Federal gas tax rebate    | 12,476 | 5,654         | (1,077)     | 17,053 |
| Provincial gas tax rebate |        |               |             |        |
| - transit                 | 1,272  | 1,494         | (1,416)     | 1,350  |
| Discounted development    |        |               |             |        |
| charges                   | 4,693  | 2,591         | (1,093)     | 6,191  |
| Non-discounted            |        |               |             |        |
| development charges       | 22,147 | 1,217         | (4,369)     | 18,995 |
|                           | 43,524 | 11,687        | (7,955)     | 47,256 |

#### **11. Deferred Revenue**

Deferred revenue includes \$ 4,965,833 related to a thirty year lease for space agreement between the Municipality and Metrolinx as part of the WEGO bus program. The Municipality must notify Metrolinx in writing, if at any time during a period of thirty years from the date of completion for the WEGO bus storage and maintenance facility, the Municipality proposes to sell, lease, encumber or use assets in a manner other than described in the agreement or otherwise dispose directly or indirectly, of any part of the facility constructed, rehabilitated or improved. The Municipality is liable to repay a proportionate amount of \$ 5,900,000 contributed by Metrolinx. The liability is reduced 3.33% per annum up to thirty years after the date of completion, that being April, 2015. Alternatively, Metrolinx has the first right of refusal to purchase the facility at an agreed upon amount.

#### 12. Post-Employment Benefits

|                                     | (in thousands of dollars |        |
|-------------------------------------|--------------------------|--------|
|                                     | 2019                     | 2018   |
|                                     | \$                       | \$     |
| Post-employment benefits            | 15,819                   | 19,998 |
| Long-term disability                | 326                      | 301    |
| Accumulated sick leave              | 3,556                    | 3,443  |
| WSIB - Schedule II future liability | 8,818                    | 7,238  |
| Vacation pay                        | 1,230                    | 1,281  |
|                                     | 29,749                   | 32,261 |

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

for the year ended December 31, 2019

#### 12. Post-Employment Benefits - continued

#### Post-Employment Benefits

The Municipality pays certain medical, dental and life insurance benefits on behalf of its retired employees. The Municipality recognizes these post-retirement costs in the period in which the employees render the services.

As a result of actuarial valuations on post-employment benefits, it was determined that an actuarial gain of \$ 8,113,437 existed. This amount is being amortized over the expected average remaining service lives of several employee groups. The unamortized value is \$ 5,539,775. The actual obligation is \$ 10,279,381.

As a result of actuarial valuations on long-term disability benefits, it was determined that an actuarial loss of \$ 564,935 existed. This amount is being amortized over the expected average remaining service lives of several employee groups. The unamortized value is \$ 139,140. The actual obligation is \$ 465,542.

The liabilities for post-employment benefits as reflected in these consolidated financial statements have been determined on an actuarial basis using a discount rate of 3.50% (4.25% - 2018) and an inflation rate of 1.75% (1.75% - 2018).

#### Accumulated Sick Leave

The Municipality previously allowed for the accumulation of sick days for certain groups of employees hired after specified dates up to an allowable maximum provided in their employment agreements. Accumulated credits could have been used in future years to the extent that the duration of the employee's illness or injury exceeded the current year's allocation of credits. The use of accumulated sick days for sick leave compensation ceases on termination of employment. Effective December 31, 2015, the accumulated sick leave plans that previously existed are no longer available to CUPE employees and replaced by a new non-accumulating sick leave plan. The changes to the Municipality's accumulated sick leave plan resulted in a one-time decrease to the Municipality's obligation of \$ 1,821,663 and a corresponding curtailment gain was reported in the Consolidated Statements of Operations and Accumulated Surplus as at December 31, 2015.

As a result of actuarial valuations on the accumulated sick leave liability, it was determined that an actuarial loss of \$2,059,109 existed. This amount is being amortized over the expected average remaining service lives of several employee groups. The unamortized value is \$914,093. The actual obligation is \$4,469,438.

A reserve fund has been established for the accumulated sick leave liability. The balance as at December 31, 2019 is \$ 1,432,243 (\$ 1,409,218 - 2018) - see note 14.

The liabilities for accumulated sick leave as reflected in these consolidated financial statements have been determined on an actuarial basis using a discount rate of 3.50% (4.25% - 2018) and an inflation rate of 1.75% (1.75% - 2018).

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

for the year ended December 31, 2019

#### 12. Post-Employment Benefits - continued

Workplace Safety and Insurance Board - Schedule II Future Liability

The Municipality has elected to be treated as a Schedule II employer and as such, is required to remit payments to the Workplace Safety and Insurance Board ("WSIB") to fund disability payments. The liability as reflected in these consolidated financial statements has been determined on an actuarial basis using a discount rate of 3.50% (3.75% - 2018) and an inflation rate of 1.75% (1.75% - 2018).

As a result of an actuarial valuation on the WSIB - Schedule II liability, it was determined that an actuarial loss of \$ 5,413,419 existed. This amount is being amortized over the expected average remaining service lives of several employee groups. The unamortized value is \$ 1,569,052. The actual obligation is \$ 10,387,303.

A reserve fund has been established for this liability. The balance as at December 31, 2019 is \$1,359,762 (\$1,335,720 - 2018) - see note 14.

The next valuation for all benefit groups is for the year ending December 31, 2020.

#### Vacation Pay

As a result of an actuarial valuation on the accumulated vacation pay liability, it was determined that an actuarial gain of \$807,616 existed. This amount is being amortized over the expected average remaining service lives of several employee groups. The unamortized value is \$294,417. The actual obligation is \$935,181.

#### Pension Agreements

The Municipality makes contributions to the Ontario Municipal Employees Retirement System ("OMERS"), which is a multi-employer plan, on behalf of its staff. The plan is a defined benefit plan which specifies the amount of the retirement benefit to be received by the employees based on the length of service and rates of pay. The Administration Corporation Board of Directors, representing plan members and employers, is responsible for overseeing the management of the pension plan, including investment of the assets and administration of the benefits. OMERS provides pension services to approximately 500,000 active and retired members and approximately 1,000 employers.

Each year an independent actuary determines the funding status of OMERS Primary Pension Plan ("the Plan") by comparing the actuarial value of invested assets to the estimated present value of all pension benefits that members have earned to date. On December 31, 2019, the estimated accrued pension obligation for all members of the Plan was \$ 106,443 million (\$ 99,058 million - 2018). The Plan had an actuarial value of net assets at that date of \$ 103,046 million (\$ 94,867 million - 2018) indicating an actuarial deficit of \$ 3,397 million (\$ 4,191 million - 2018). The Plan is a multi-employer plan, any pension plan surpluses or deficits are a joint responsibility of Ontario municipal organizations and their employees. As a result, the Municipality does not recognize any share of the OMERS pension surplus or deficit.

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

for the year ended December 31, 2019

#### 12. Post-Employment Benefits - continued

Pension Agreements - continued

The amount contributed to OMERS for 2019 was \$ 5,116,455 (\$ 5,182,227 - 2018) for current services and is included as an expense on the Consolidated Statement of Operations and Accumulated Surplus.

On January 1, 2019, the yearly maximum pension earnings increased to \$57,400 from \$55,900 in 2018. The contributions are calculated at a rate of 9% (9% - 2018) for amounts up to the yearly maximum pension earnings stated above and at a rate of 14.6% (14.6% - 2018) for amounts above the yearly maximum pension earnings.

#### 13. Net Long-Term Liabilities

(a) The balance of net long-term liabilities reported on the Consolidated Statement of Financial Position is made up as follows:

|  | (in thousand | s of dollars) |
|--|--------------|---------------|
|  | 2019         | 2018          |
|  | \$           | \$            |
| Total long-term liabilities incurred by the        |              |               |
| Municipality including those incurred on behalf of |              |               |
| school boards, other municipalities and municipal  |              |               |
| enterprises bearing interest at annual rates       |              |               |
| ranging from 1.3% to 5.35% and outstanding         |              |               |
| during the year is                                 | 48,522       | 48,177        |

(b) Of the net long-term liabilities reported in (a) of this note, principal payments are due as follows:

|            | \$         |
|------------|------------|
| 2020       | 3,885,323  |
| 2021       | 3,516,286  |
| 2022       | 3,193,031  |
| 2023       | 3,123,226  |
| 2024       | 3,058,461  |
| Thereafter | 31,746,073 |

- (c) The long-term liabilities in (a) issued in the name of the municipality have been approved by by-law. The annual principal and interest payments required to service these liabilities are within the annual debt repayment limit prescribed by the Ministry of Municipal Affairs and Housing.
- (d) Interest charges of \$ 2,153,792 (\$ 2,260,649 2018) are included on the Consolidated Statement of Operations and Accumulated Surplus, classified under the appropriate functional expense heading.

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

for the year ended December 31, 2019

## 14. Accumulated Surplus

\_

|  | (in thousands | s of dollars) |
|--|---------------|---------------|
|  | 2019          | 2018          |
|  | \$            | \$            |
| Invested in tangible capital assets                | 771,350       | 754,451       |
| Capital fund                                       | 24,339        | (5,192)       |
| Operating fund                                     | 10,003        | 8,658         |
| Reserves and reserve funds                         | 97,199        | 85,315        |
| Niagara Falls Hydro Holding Corporation net equity | 93,214        | 114,251       |
|  | 996,105       | 957,483       |
| Amount to be recovered - post-employment benefits  | (29,749)      | (32,261)      |
| Amount to be recovered - net long-term liabilities | (48,522)      | (48,177)      |
|  | (78,271)      | (80,438)      |
|  | 917,834       | 877,045       |

(a) Operating fund balance

|   | (in thousand | ls of dollars) |
|---|--------------|----------------|
|   | 2019         | 2018           |
|   | \$           | \$             |
| For general reduction of taxation           | 299          | (154)          |
| For general reduction of user charges       |              |                |
| respecting waterworks                       | 1,003        | 1,006          |
| For general reduction of user charges       |              |                |
| respecting wastewater                       | 1,045        | 1,810          |
| For general use by the parking fund         | 40           | 17             |
| For general use by the Library Board        | 130          | 272            |
| For general use by the Business Improvement |              |                |
| Areas and Convention Centre                 | 7,219        | 5,459          |
| For general use by the Airport Commission   | 267          | 248            |
|   | 10,003       | 8,658          |

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

for the year ended December 31, 2019

## 14. Accumulated Surplus - continued

(b) Reserves and reserve fund balances

|  | (in thousand | ds of dollars) |
|--|--------------|----------------|
|  | 2019         | 2018           |
|  | \$           | \$             |
| Reserves set aside by Council for specific purposes: |              |                |
| Working funds  | 265          | 265            |
| Operating special purposes:                          |              |                |
| Special purposes                                     | 13,458       | 12,501         |
| Water  | 1,648        | 2,151          |
| Wastewater   | 6,429        | 6,549          |
| Capital special purposes:                            |              |                |
| General  | 22,962       | 30,413         |
| Water  | 5,225        | 6,768          |
| Wastewater   | 3,722        | 5,220          |
| Total Reserves                                       | 53,709       | 63,867         |

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

for the year ended December 31, 2019

## 14. Accumulated Surplus - continued

(b) Reserves and reserve fund balances - continued

|   | (in thousands | of dollars) |
|---|---------------|-------------|
|   | 2019          | 2018        |
|   | \$            | \$          |
| Reserve Funds set aside by Council for specific |               |             |
| purposes:                                       |               |             |
| Board of Museum purposes                        | 5             | 4           |
| Branscombe Family Grant                         | 4             | 4           |
| Capital/Operations - see note 16                | 7,444         | 7,530       |
| Coat of Arm's                                   | 3             | 3           |
| Drainage  | 760           | 748         |
| Expansion and renewal                           | 279           | 275         |
| FMC/Visitor Transportation System               | 3,985         | 3,894       |
| Future municipal works                          | 744           | 732         |
| Hospital - note 16                              | 22,514        |             |
| Kalar Park turf debenture surplus               | 5             | 19          |
| Library funds                                   | 1,352         | 1,609       |
| Licence agreements - 40 years                   | 2             | 2           |
| Lot drainage                                    | 196           | 192         |
| Lundy's Lane business improvement purposes      | 117           | 117         |
| Niagara Tunnel Community Improvement            | 120           | 481         |
| OMCC Grant                                      | 373           | 366         |
| Parking   | 149           | 122         |
| Prepaid works projects contributions            | 244           | 240         |
| Projects - special needs children               | 18            | 18          |
| Recreation trail development                    | 87            | 86          |
| Sanitary  | 476           | 468         |
| Sewer and water impost                          | 1,585         | 1,560       |
| Sick leave liability - note 12                  | 1,432         | 1,409       |
| Sidewalk construction                           | 38            | 38          |
| Sports fund                                     | 6             | 6           |
| Tree planting - developers                      | 78            | 77          |
| Water patrol boat                               | 14            | 14          |
| Willoughby museum                               | 100           | 98          |
| WSIB - Schedule II - note 12                    | 1,360         | 1,336       |
| Total Reserve Funds                             | 43,490        | 21,448      |
| Total Reserves and Reserve Funds                | 97,199        | 85,315      |

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

for the year ended December 31, 2019

#### 14. Accumulated Surplus - continued

#### (c) Niagara Falls Hydro Holding Corporation net equity

|                                  | (in thousands of dollars) |         |  |  |
|----------------------------------|---------------------------|---------|--|--|
|                                  | 2019                      | 2018    |  |  |
|                                  | \$                        | \$      |  |  |
| Balance, beginning of year       | 114,251                   | 111,976 |  |  |
| Net income                       | 1,634                     | 2,230   |  |  |
| Note payable repayment           | (22,000)                  |         |  |  |
| Dividends - controlling interest | (671)                     |         |  |  |
| Acquisition                      |                           | 45      |  |  |
| Balance, end of year             | 93,214                    | 114,251 |  |  |

#### 15. Trust Funds

Trust funds administered by the Municipality amounting to \$4,309,963 (\$4,130,734 - 2018) have not been included in the Consolidated Statement of Financial Position nor have their operations been included in the Consolidated Statement of Operations and Accumulated Surplus.

#### 16. Contractual Obligations and Commitments

#### **Capital Expenditures**

The estimated future capital expenditures based on projects in progress at December 31, 2019 is approximately \$ 62,448,023 (\$ 47,436,455 - 2018) after deducting the expenditures incurred as at December 31, 2019. These projects will be financed by grants, subsidies, reserves, transfer from operations and reserves and long-term liabilities in future years.

#### International Railway Bridge

The Municipality, as a condition of the purchase of the CN/CP Railway Corridor, has the responsibility for the costs of demolition of the International Railway Bridge by December 2026. This condition is subject to being waived if the bridge is subsequently sold to a third party or if demolition procedures have not commenced by CN/CP prior to December 2026. The Municipality has set aside a reserve fund (Capital/Operations) amount of \$ 4,000,000 increasing each year by the amount of the Consumer Price Index for this purpose. In addition, the Municipality is committed to reimburse CN/CP the lesser of the actual maintenance costs incurred on the International Railway Bridge or \$ 100,000 on an annual basis until December 2026.

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

for the year ended December 31, 2019

#### 16. Contractual Obligations and Commitments - continued

South Niagara Site Hospital

The South Niagara Site Hospital (the "Project") construction budget estimate is approximately \$ 1 billion. The Province is expected to fund the majority of the Project. Six southern tier local area municipalities, namely Niagara Falls, Pelham, Port Colborne, Thorold, Wainfleet and Welland, are required to contribute approximately \$ 35 million to \$ 45 million toward the total local share contribution of \$ 212 million. At this time, it is uncertain how the total local share contribution will be allocated between the six southern tier municipalities. Past construction budget discussions related to the Project resulted in an estimated amount of \$ 22 million to be contributed by the Municipality. A reserve fund has been established for this estimated contribution. The balance as at December 31, 2019 is \$ 22,513,595 (nil - 2018) - see note 14.

#### 17. Statement of Cash Flows

Changes in cash components include:

|   | (in thousand | s of dollars) |
|---|--------------|---------------|
|   | 2019         | 2018          |
|   | \$           | \$            |
| Change in investments                                 | (8,438)      | 5,753         |
| Change in taxes receivable                            | (35)         | (1,527)       |
| Change in accounts receivable                         | (5,569)      | (2,302)       |
| Change in user fees receivable                        | (637)        | 20            |
| Change in long-term receivables                       | 450          | 878           |
| Change in inventories and prepaid expenses            | (187)        | (35)          |
| Change in accounts payable and accrued liabilities    | 2,529        | (5,088)       |
| Change in deferred revenue - obligatory reserve funds | 3,732        | 6,590         |
| Change in deferred revenue                            | 212          | 290           |
| Change in other liabilities                           | 1,905        | (195)         |
| Change in post-employment benefits                    | (2,512)      | 672           |
|   | (8,550)      | 5,056         |

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

for the year ended December 31, 2019

#### **18.** Contributions to Joint Board

Further to note 1 (a)(ii) the following contributions were made by the Municipality to:

|                                     | (in thousands | of dollars) |
|-------------------------------------|---------------|-------------|
|                                     | 2019          | 2018        |
|                                     | \$            | \$          |
| Niagara District Airport Commission | 283           | 260         |

The Municipality's share of the net assets of the Niagara District Airport Commission is approximately 36%.

#### **19. Segmented Reporting**

The Municipality is a lower tier municipal government that provides a wide range of services to its citizens. Segmented information has been identified based on functional classification as categorized by the Financial Information Return. These classifications are as follows:

General Government

The mandate of this functional area is to provide political governance, administrative executive management and those expenses and revenues which are corporate in nature and cannot be easily apportioned to other departments. Reported in this functional area are departments such as Council, Clerks, CAO, Finance, Human Resources, Legal, and Information Systems.

#### Protection

Reported in this functional area are Fire, Policing for the Casino Districts and Building Services. The mandate of Fire Services is to provide emergency services through a range of services to protect the lives and property of the inhabitants of the Municipality. The Municipality has an arrangement with the Regional Municipality of Niagara Police Services Board that requires the Municipality to pay for its share of policing costs related to the Casino Districts. The mandate of Building Services is to inform and assist customers to ensure safe and orderly development and provide efficient delivery of building approvals, inspections and management systems.

Transportation

Reported in this functional area are Roads, Parking and Transit Services. The mandate for Roads is to provide quality road and traffic maintenance and operations to the residents and businesses of the Municipality. This area is also responsible for winter control. The Parking system provides public parking opportunities and enforcement regulations throughout the Municipality. The mandate of Transit is to provide a safe, reliable, convenient and efficient public transportation system within the urban area.

Environment

Reported in this functional area are Sanitary, Storm and Water Systems. The mandate is to provide a safe and reliable water resource system and is responsible for the maintenance and operation of the systems and monitoring and administering environmental programs.

## NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

for the year ended December 31, 2019

#### 19. Segmented Reporting - continued

Health and Social and Family Services

Reported in this area is Cemetery Services and the Coronation 50 Plus Recreation Centre (the "Centre"). The mandate of Cemetery Services is to ensure the benefit and protection of each citizen who has purchased or has an interest in internment rights within each cemetery. The mission of the Centre is to enhance the quality of life and well-being of those 50 and over in the Municipality. It strives to contribute to the social, educational and recreational needs by offering programs and services in a safe and comfortable environment.

#### Recreation and Culture

Reported in this functional area are Parks, Recreation and Culture. The Parks division is responsible for the maintenance, improvement and beautification of various parks as well as the planning and construction of new parkland and open space. The Recreation and Culture department is responsible for the delivery of various related programs and the provision of facilities as well as the support of groups and organizations throughout the Municipality.

Planning and Development

The Planning department creates the policy framework and implementation tools required to shape the future of the Municipality. The Development division is responsible for ensuring that the Municipality's land development standards are achieved on all development applications.

For each reported segment, revenue and expenses represent both amounts that are directly attributable to the segment and amounts that are allocated on a reasonable basis. The accounting policies used in these segments are consistent with those followed in the preparation of the consolidated financial statements. See note 20 for a discussion on the budgeted figures provided.

#### 20. Budget Figures

The consolidated operating budget for the year ended 2019 includes the budgets approved by the Municipality, several boards and municipal enterprises and is reflected on the Consolidated Statement of Operations and Accumulated Surplus. These numbers have not been audited but are presented for information purposes only. The budgets established for capital funds, reserves and reserve funds are on a project-oriented basis, the costs of which may be carried out over one or more years. As such, they are not directly comparable with current year actual amounts and have not been reflected. Budget figures have been reclassified to comply with PSAB reporting requirements.

### NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

for the year ended December 31, 2019

#### 20. Budget Figures - continued

The chart below reconciles the approved budget figures reported on the Consolidated Statement of Operations and Accumulated Surplus.

|   | (in thousands |
|---|---------------|
|   | of dollars)   |
|   | Budget        |
|   | \$            |
| Approved Operating Surplus                                    | 0             |
| Add:  |               |
| Library operating surplus (before capital, debt and transfers |               |
| to reserves)  | 372           |
| Niagara Civic and Convention Centre operating surplus         | 1,145         |
| Net transfers to reserves                                     | 27,018        |
| Principal repayment of long-term liabilities                  | 3,754         |
| Surplus Reported on the Consolidated Statement of Operations  |               |
| and Accumulated Surplus                                       | 32,289        |

#### 21. Impact of COVID-19 Pandemic

Effective March 11, 2020, the COVID-19 outbreak was declared a pandemic by the World Health Organization and has had a significant financial, market and social dislocating impact. The ultimate duration and magnitude of the COVID-19 pandemic's impact on the Municipality's operations and financial position is not known at this time. These impacts could include a decline in future cash flows and changes to the value of assets and liabilities. In order to mitigate risk, the Municipality continues to actively monitor and assess the impact on its operating activities and services.

#### **22.** Comparative Figures

Certain of the comparative figures have been reclassified to conform with the financial statement presentation adopted for the current year.

## SCHEDULE OF SEGMENTED REPORTING

|                                      | General<br>Government<br>2019<br>Budget<br>\$ | General<br>Government<br>2019<br>Actual<br>\$ | General<br>Government<br>2018<br>Actual<br>\$ | Protection<br>2019<br>Budget<br>\$ | Protection<br>2019<br>Actual<br>\$ | Protection<br>2018<br>Actual<br>\$ | Transportation<br>2019<br>Budget<br>\$ | Transportation<br>2019<br>Actual<br>\$ | Transportation<br>2018<br>Actual<br>\$ | Environment<br>2019<br>Budget<br>\$ | Environment<br>2019<br>Actual<br>\$ | Environment<br>2018<br>Actual<br>\$ |
|--------------------------------------|---|---|---|------------------------------------|------------------------------------|------------------------------------|--|--|--|-------------------------------------|-------------------------------------|-------------------------------------|
| Revenue                              |   |   |   |                                    |                                    |                                    |  |  |  |                                     |                                     |                                     |
| Taxation                             | 74,379  | 76,024  | 75,228  | -                                  | -                                  | -                                  | -                                      | -                                      | -                                      | -                                   | -                                   | -                                   |
| User fees and charges                | 329   | 351   | 469   | 104                                | 213                                | 155                                | 3,008                                  | 3,634                                  | 3,413                                  | 45,550                              | 44,098                              | 43,355                              |
| Government grants                    | 4,098   | 4,505   | 3,166   | -                                  | 14                                 | -                                  | 3,302                                  | 5,573                                  | 6,027                                  | -                                   | 4,450                               | 3,626                               |
| Other                                | 30,117  | 35,264  | 30,937  | 1,838                              | 3,044                              | 1,747                              | 3,925                                  | 17,220                                 | 15,257                                 | 337                                 | 7,579                               | 11,357                              |
| Government business enterprise       | -   | 1,634   | 2,275   | -                                  | -                                  | -                                  | -                                      | -                                      | -                                      | -                                   | -                                   | -                                   |
| Loss on disposal of tangible capital |   |   |   |                                    |                                    |                                    |  |  |  |                                     |                                     |                                     |
| assets                               | -   | (5)   | (212)   | -                                  | (19)                               | (789)                              | -                                      | (281)                                  | (447)                                  | -                                   | (133)                               | (608)                               |
|                                      | 108,923                                       | 117,773                                       | 111,863                                       | 1,942                              | 3,252                              | 1,113                              | 10,235                                 | 26,146                                 | 24,250                                 | 45,887                              | 55,994                              | 57,730                              |
| Expenditures                         |   |   |   |                                    |                                    |                                    |  |  |  |                                     |                                     |                                     |
| Salaries and wages                   | 12,293  | 10,298  | 10,665  | 20,920                             | 20,448                             | 20,744                             | 21,324                                 | 19,360                                 | 20,314                                 | 4,514                               | 4,190                               | 4,020                               |
| Operating materials and supplies     | 5,701   | 8,003   | 5,265   | 1,749                              | 1,670                              | 1,153                              | 8,446                                  | 10,911                                 | 14,457                                 | 1,385                               | 1,595                               | 1,494                               |
| Contracted services                  | 1,327   | 2,060   | 1,535   | 4,969                              | 5,071                              | 4,979                              | 4,823                                  | 7,272                                  | 9,927                                  | 30,097                              | 24,599                              | 22,315                              |
| Rents and financial expenses         | 140   | 136   | 253   | 246                                | 212                                | 247                                | 325                                    | 654                                    | 249                                    | 265                                 | 268                                 | 120                                 |
| Interfunctional transfer             | (4,468)                                       | (4,652)                                       | (4,955)                                       | 1,269                              | 1,331                              | 1,393                              | 2,130                                  | 2,249                                  | 2,432                                  | 469                                 | 455                                 | 563                                 |
| External transfer                    | 49  | 4,677   | 73  | -                                  | -                                  | -                                  | -                                      | -                                      | -                                      | -                                   | -                                   | -                                   |
| Amortization                         | -   | 1,113   | 1,091   | -                                  | 982                                | 1,228                              | -                                      | 11,269                                 | 10,464                                 | -                                   | 8,142                               | 7,622                               |
| Debt service                         | -   | 38  | -   | 39                                 | 39                                 | 56                                 | 24                                     | 24                                     | 17                                     | 316                                 | 316                                 | 351                                 |
|                                      | 15,042  | 21,673  | 13,927  | 29,192                             | 29,753                             | 29,800                             | 37,072                                 | 51,739                                 | 57,860                                 | 37,046                              | 39,565                              | 36,485                              |
| Annual Surplus (Deficit)             | 93,881  | 96,100  | 97,936  | (27,250)                           | (26,501)                           | (28,687)                           | (26,837)                               | (25,593)                               | (33,610)                               | 8,841                               | 16,429                              | 21,245                              |

## SCHEDULE OF SEGMENTED REPORTING

|                                      | Health/<br>Social<br>2019<br>Budget<br>\$ | Health/<br>Social<br>2019<br>Actual<br>\$ | Health/<br>Social<br>2018<br>Actual<br>\$ | Recreation/<br>Culture<br>2019<br>Budget<br>\$ | Recreation/<br>Culture<br>2019<br>Actual<br>\$ | Recreation/<br>Culture<br>2018<br>Actual<br>\$ | Planning/<br>Development<br>2019<br>Budget<br>\$ | Planning/<br>Development<br>2019<br>Actual<br>\$ | Planning/<br>Development<br>2018<br>Actual<br>\$ | Total<br>2019<br>Budget<br>\$ | Total<br>2019<br>Actual<br>\$ | Total<br>2018<br>Actual<br>\$ |
|--------------------------------------|---|---|---|--|--|--|--|--|--|-------------------------------|-------------------------------|-------------------------------|
| Revenue                              |   |   |   |  |  |  |  |  |  |                               |                               |                               |
| Taxation                             | -   | -   | -   | -  | -  | -  | 2,370  | 2,278  | 2,278  | 76,749                        | 78,302                        | 77,506                        |
| User fees and charges                | 546                                       | 650                                       | 631                                       | 6,380  | 7,964  | 6,798  | 474  | 540  | 547  | 56,391                        | 57,450                        | 55,368                        |
| Government grants                    | 43  | 69  | 99  | 224  | 1,039  | 284  | 246  | 677  | 323  | 7,913                         | 16,327                        | 13,525                        |
| Other                                | 451                                       | 581                                       | 417                                       | 2,452  | 2,946  | 2,237  | 15   | 84   | 214  | 39,135                        | 66,718                        | 62,166                        |
| Government business enterprise       | -   | -   | -   | -  | -  | -  | -  | -  | -  | -                             | 1,634                         | 2,275                         |
| Loss on disposal of tangible capital |   |   |   |  |  |  |  |  |  |                               |                               |                               |
| assets                               | -   | (1)                                       | (7)                                       | -  | (93)   | (319)  | -  | -  | (9)  | -                             | (532)                         | (2,391)                       |
|                                      | 1,040                                     | 1,299                                     | 1,140                                     | 9,056  | 11,856   | 9,000  | 3,105  | 3,579  | 3,353  | 180,188                       | 219,899                       | 208,449                       |
| Expenditures                         |   |   |   |  |  |  |  |  |  |                               |                               |                               |
| Salaries and wages                   | 1,786                                     | 1,659                                     | 1,623                                     | 9,337  | 9,004  | 8,977  | 2,034  | 1,918  | 2,028  | 72,208                        | 66,877                        | 68,371                        |
| Operating materials and supplies     | 317                                       | 503                                       | 344                                       | 8,498  | 8,682  | 7,031  | 309  | 149  | 217  | 26,405                        | 31,513                        | 29,961                        |
| Contracted services                  | 562                                       | 625                                       | 599                                       | 1,256  | 1,452  | 1,305  | 178  | 411  | 1,592  | 43,212                        | 41,490                        | 42,252                        |
| Rents and financial expenses         | 42  | 48  | 38  | 280  | 297  | 249  | 192  | 176  | 306  | 1,490                         | 1,791                         | 1,462                         |
| Interfunctional transfer             | 191                                       | 188                                       | 185                                       | 390  | 413  | 365  | 19   | 16   | 17   | -                             | -                             | -                             |
| External transfer                    | 50  | 50  | 50  | -  | 250  | 253  | 2,370  | 2,979  | 2,793  | 2,469                         | 7,956                         | 3,169                         |
| Amortization                         | -   | 151                                       | 140                                       | -  | 5,629  | 5,634  | -  | 44   | 49   | -                             | 27,330                        | 26,228                        |
| Debt service                         | -   | -   |   | 1,736  | 1,736  | 1,836  | -  | -  | -  | 2,115                         | 2,153                         | 2,260                         |
|                                      | 2,948                                     | 3,224                                     | 2,979                                     | 21,497   | 27,463   | 25,650   | 5,102  | 5,693  | 7,002  | 147,899                       | 179,110                       | 173,703                       |
| Annual Surplus (Deficit)             | (1,908)                                   | (1,925)                                   | (1,839)                                   | (12,441)                                       | (15,607)                                       | (16,650)                                       | (1,997)  | (2,114)  | (3,649)  | 32,289                        | 40,789                        | 34,746                        |

## SCHEDULES OF TANGIBLE CAPITAL ASSETS

|                         | Cost                             |           |           |                            |                                  |              |           |                            |                      |
|-------------------------|----------------------------------|-----------|-----------|----------------------------|----------------------------------|--------------|-----------|----------------------------|----------------------|
|                         | Balance,<br>Beginning of<br>Year | Additions | Disposals | Balance,<br>End of<br>Year | Balance,<br>Beginning of<br>Year | Amortization | Disposals | Balance,<br>End of<br>Year | Net<br>Book<br>Value |
|                         | \$                               | \$        | \$        | \$                         | \$                               | \$           | \$        | \$                         | \$                   |
| 2019                    |                                  |           |           |                            |                                  |              |           |                            |                      |
| General                 |                                  |           |           |                            |                                  |              |           |                            |                      |
| Land                    | 24,783                           |           |           | 24,783                     |                                  |              |           |                            | 24,783               |
| Land improvements       | 30,879                           | 4,202     | 333       | 34,748                     | 10,211                           | 1,520        | 333       | 11,398                     | 23,350               |
| Buildings               | 181,270                          | 4,705     | 111       | 185,864                    | 38,239                           | 3,916        | 25        | 42,130                     | 143,734              |
| Furniture and equipment | 38,422                           | 3,667     | 961       | 41,128                     | 19,939                           | 3,729        | 909       | 22,759                     | 18,369               |
| Vehicles                | 62,999                           | 6,210     | 1,713     | 67,496                     | 39,398                           | 4,747        | 1,635     | 42,510                     | 24,986               |
| Leasehold improvements  | 492                              | 32        |           | 524                        | 18                               | 25           |           | 43                         | 481                  |
|                         | 338,845                          | 18,816    | 3,118     | 354,543                    | 107,805                          | 13,937       | 2,902     | 118,840                    | 235,703              |
| Infrastructure          |                                  |           |           |                            |                                  |              |           |                            |                      |
| Environmental           | 467,004                          | 9,964     | 121       | 476,847                    | 172,806                          | 6,143        | 84        | 178,865                    | 297,982              |
| Roads                   | 234,562                          | 13,864    | 1,347     | 247,079                    | 114,993                          | 5,488        | 1,159     | 119,322                    | 127,757              |
| Water                   | 130,674                          | 7,168     | 306       | 137,536                    | 49,134                           | 1,762        | 215       | 50,681                     | 86,855               |
|                         | 832,240                          | 30,996    | 1,774     | 861,462                    | 336,933                          | 13,393       | 1,458     | 348,868                    | 512,594              |
| Work in Progress        | 28,104                           | 2,690     | 7,741     | 23,053                     |                                  |              |           |                            | 23,053               |
|                         | 1,199,189                        | 52,502    | 12,633    | 1,239,058                  | 444,738                          | 27,330       | 4,360     | 467,708                    | 771,350              |

## SCHEDULES OF TANGIBLE CAPITAL ASSETS

|                         | Cost                             |           |           |                            |                                  |              |           |                            |                      |
|-------------------------|----------------------------------|-----------|-----------|----------------------------|----------------------------------|--------------|-----------|----------------------------|----------------------|
|                         | Balance,<br>Beginning of<br>Year | Additions | Disposals | Balance,<br>End of<br>Year | Balance,<br>Beginning of<br>Year | Amortization | Disposals | Balance,<br>End of<br>Year | Net<br>Book<br>Value |
|                         | \$                               | \$        | \$        | \$                         | \$                               | \$           | \$        | \$                         | \$                   |
| 2018                    |                                  |           |           |                            |                                  |              |           |                            |                      |
| General                 |                                  |           |           |                            |                                  |              |           |                            |                      |
| Land                    | 22,038                           | 2,822     | 77        | 24,783                     |                                  |              |           |                            | 24,783               |
| Land improvements       | 26,608                           | 4,429     | 158       | 30,879                     | 9,008                            | 1,356        | 153       | 10,211                     | 20,668               |
| Buildings               | 177,891                          | 4,226     | 847       | 181,270                    | 34,750                           | 3,850        | 361       | 38,239                     | 143,031              |
| Furniture and equipment | 37,882                           | 4,644     | 4,104     | 38,422                     | 19,343                           | 3,796        | 3,200     | 19,939                     | 18,483               |
| Vehicles                | 58,189                           | 5,467     | 657       | 62,999                     | 35,370                           | 4,644        | 616       | 39,398                     | 23,601               |
| Leasehold improvements  |                                  | 492       |           | 492                        |                                  | 18           |           | 18                         | 474                  |
|                         | 322,608                          | 22,080    | 5,843     | 338,845                    | 98,471                           | 13,664       | 4,330     | 107,805                    | 231,040              |
| Infrastructure          |                                  |           |           |                            |                                  |              |           |                            |                      |
| Environmental           | 445,600                          | 22,335    | 931       | 467,004                    | 167,358                          | 5,917        | 469       | 172,806                    | 294,198              |
| Roads                   | 222,457                          | 15,749    | 3,644     | 234,562                    | 113,305                          | 5,043        | 3,355     | 114,993                    | 119,569              |
| Water                   | 123,920                          | 7,601     | 847       | 130,674                    | 48,231                           | 1,604        | 701       | 49,134                     | 81,540               |
|                         | 791,977                          | 45,685    | 5,422     | 832,240                    | 328,894                          | 12,564       | 4,525     | 336,933                    | 495,307              |
| Work in Progress        | 39,199                           | 961       | 12,056    | 28,104                     |                                  |              |           |                            | 28,104               |
|                         | 1,153,784                        | 68,726    | 23,321    | 1,199,189                  | 427,365                          | 26,228       | 8,855     | 444,738                    | 754,451              |